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Government of India
Ministry of Consumer Affairs, Food and Public Distribution
Department of Food & Public Distribution

Krishi Bhawan, New Delhi
Dated the: 28.10.2020

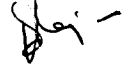
Office Memorandum

Subject: Minutes of Standing Finance Committee (SFC) meeting on extension of validity of the scheme on "Integrated Management of Public Distribution System (IM-PDS)" by one year i.e. upto 31.03.2022 –reg.

The undersigned is directed to forward herewith Minutes of Standing Finance Committee (SFC) meeting held on 22.10.2020 in room No.167, Krishi Bhawan, New Delhi under the chairmanship of Secretary (F&PD) on the extension of validity of the scheme on "Integrated Management of Public Distribution System (IM-PDS)" by one year i.e. upto 31.03.2022.

2. This issues with the approval of Secretary (F&PD).

Encl: As above.



(R.G. Rajan)
Section Officer
Tele 23383925

To:

1. Secretary (MeitY), Electronics Niketan, 6 CGO Complex, New Delhi.
2. Joint Secretary (PF-II), D/o Expenditure, M/o Finance, North Block, New Delhi.
3. Sr. Adviser, NITI Aayog, (Attn: Dr. Yogesh Suri), R. No. 206, NITI Aayog, New Delhi.
4. DG (NIC), NIC-HQ, CGO Complex, New Delhi
5. DDG (NIC), (Attn: Sh. BVC Rao), NIC-HQ, CGO Complex, New Delhi

Copy with request to attend the meeting to:

1. AS & FA, D/oFPD, Krishi Bhawan, New Delhi
2. JS (BP,PD), D/oFPD, Krishi Bhawan, New Delhi
3. EA, D/oFPD, Krishi Bhawan, New Delhi

Copy for information to:

1. PPS to Secretary (FPD), Krishi Bhawan, New Delhi

Subject: Record of discussions during the meeting of the Standing Finance Committee (SFC) on the proposed extension of the scheme on 'Integrated Management of Public Distribution System (IM-PDS)' held on 22-10-2020 under the Chairmanship of Secretary (F&PD)

Krishi Bhawan, New Delhi

Dated: **23.10.2020**

1. A meeting of the Standing Finance Committee (SFC) was convened under the chairmanship of Secretary (F&PD) on 22-10-2020 at 3:00 PM in Conference Room No. 167, Krishi Bhawan, New Delhi on the proposal for extension of validity of the Scheme on "Integrated Management of Public Distribution System (IM-PDS)" by one more year i.e. up to 31-03-2022 without escalation in the total cost of Rs. 127.3 Crore.
2. The members of the Committee / representing officers from NITI Aayog and MeitY joined the meeting through Video Conferencing. Complete list of participants to the SFC meeting is at **Annex-I**.
3. Initiating the discussion, it was informed to the committee that an SFC Memorandum along with requisite details/annexures was circulated by the Department to all members of the committee along with the meeting notice on 15-10-2020. Further, to facilitate the discussion of the SFC, a brief power-point presentation on the proposed extension of the IM-PDS scheme, giving key details of scheme, physical progress, achievements, road-ahead/future deliverables and financial position was made by the Department. Copy of the presentation is at **Annex-II**.

Discussion with committee members / representing officers:

4. **NITI Aayog:** Sh. Yogesh Suri (Sr. Advisor, NITI Aayog) while acknowledging the significance of the scheme in the implementation of national portability of ration cards through One Nation One Ration Card plan recommended the extension of the scheme as proposed by the Department. Further, Joint Secretary (BP,PD) while clarifying the query of Sh. Yogesh Suri informed that under One Nation One Ration Card plan, the beneficiaries can lift their food grains from any ePoS enabled FPSs in the country by using same/existing ration card through biometrically authenticated transactions. Sh. Suri also suggested the Department to devise some relevant penalization mechanism for the States/UTs defaulting on the implementation of IT/technology-based initiatives/reforms, may be deduction or withholding of intra-State transportation or other central assistances and shall be made besides the criteria of additional borrowing of GSDP by M/o Finance.
5. **MeitY:** Smt. Uma Chauhan (Scientist-G), raised a query with respect to the component wise expenditure made under the scheme and on the publicity and awareness of One Nation One Ration Card plan. Department clarified that the financial position through slide in PPT and informed that the details of expenditure

made under the scheme so far, as releases to States/UTs (for SPMU/DPMUs), NIC/NICSI/CPMU have been share with the SFC memo at Annex-III circulated earlier. Further, responding to the query regarding reappropriation of funds for Publicity & Awareness, it was informed that such reappropriation of funds may not be required as it is not a component under the scheme. Further, the representing officer of MeitY requested to share the copy of presentation.

6. **D/o Expenditure:** Ms. Divya Bharathan, Dy. Secretary, D/o Expenditure telephonically informed Director (PD), that the I.F. Division of the Department is authorised to represent as the outlay of IM-PDS scheme is below Rs. 300 Crore.

7. **I.F. Division:** Sh. KMS Khalsa, (DS-Fin, D/oFPD) raised the following three concerns –

a. **Prior circulation of SFC memo with the committee members and collation of their comments and review of IFD:** It was informed that similar procedure of bringing the matter before SFC, i.e. on the basis of recommendation of Empowered Committee and bypassing prior consultation with IFD or line Ministries/Department, as followed during the last extension of the of the Scheme during SFC meeting, has been followed now.

However, Secretary (DFPD) desired that since SFC is the highest appraisal/decision-making body, in such cases, prior consultation with Ministries/Departments and IFD may be ensured in future.

b. **Discrepancy regarding sanctioned manpower under the NIC head in the table given at point no. 4.1 (c):** The sanctioned strength was enhanced from 37 to 43 in Nov 2017 under this head, which should have been reflected in the current SFC Note. Though the revised sanctioned strength has been correctly reflected in the Annexure to the SFC Note. However, taking note of this observation, the position is clarified again herewith at **Annex-III**.

c. **Expected shortfall of funds for continuation of CPMU:** As highlighted by DS(Fin) that provisioned funds under CPMU head may exhaust by December 2020, it was clarified from the financial position (in slide no. 10 of the PPT) that the shortfalls under the NIC/NICSI/CPMU heads may be met from the estimated 6 Cr. savings from the States/UTs head and Rs. 3.2 Cr. under NIC/NICSI head, and the Program Division may request concurrences of IFD for the re-appropriation of these funds, as and when required.

8. It was also clarified to the committee that funds for continuation of SPMUs/DPMUs during 2021-22 (extended year) shall be released to the States/UTs in two installments of 50%-50% each.

9. Responding to the query of representing officer from MeitY, Joint Secretary (BP,PD) also clarified that the physical progress of this scheme has been much faster and higher than the financial progress, and depending upon further availability of funds under the scheme and if required, the Department may again propose to extend the validity of the scheme beyond March 2022.

10. While summing up the deliberation made during the meeting, Secretary (F&PD) confirmed from all the committee members regarding any objection to the proposed extension of the scheme. Since, no objections were raised by any Committee Member, the scheme on Integrated Management of Public Distribution System (IM-PDS) has been recommended for extension for one more year beyond 31.03.2021 up to 31.03.2022 without escalation in the total project cost of the scheme.

The meeting ended with a vote of thanks to the chair.

Annex-I

List of participants in the SFC meeting held on 22-10-2020:

1. Shri Sudhanshu Pandey, Secretary (DFPD) – In chair.
2. Shri G. Srinivas, Addl. Secretary & Financial Advisor, D/o F&PD
3. Shri S Jagannathan, Joint Secretary (BP,PD), D/o FPD
4. Shri Yogesh Suri, Sr. Advisor, NITI Aayog – through VC
5. Shri D.K. Gupta, Director (PD), D/o FPD
6. Shri Amaranatha Mishra, DDG & HoG, NIC HQ, New Delhi.
7. Shri BVC Rao, DDG & HoD, NIC HQ, New Delhi.
8. Smt. Uma Chauhan, Scientist-G, MeitY, New Delhi – through VC
9. Shri KMS Khalsa, Dy. Secretary (Finance), D/o F&PD
10. Shri Ashok Kumar, Under Secretary (Comp.), D/o F&PD
11. Shri Ravindra Kumar, Technical Director, NIC HQ, New Delhi
12. Shri Pankaj Mishra, Pr. Consultant, CPMU, D/o F&PD
13. Shri Ashutosh, Consultant, CPMU, D/o F&PD.

Annex-II

Copy of presentation made during the SFC meeting on 22-10-2020:

Annex-III**Revised position of sanctioned manpower to NIC under the scheme (as in November 2017) and as per the Annexure-VII and VII of the SFC memo:**

The position of sanctioned manpower under the NIC head of the IM-PDS scheme in the table given at point no. 4.1 (c) of SFC memo is corrected/revised as below:

Position as shown in SFC memo:

S. No.	For the development of Application/ Software Utilities	Consultant	Number of Project Manager	Number of Software Developers
(i)	National Portability & PDSN/ ONORC	1	1	6
(ii)	De-duplication & Analysis		1	4
(iii)	Management Information System (MIS) & Portals Monitoring		1	5
(iv)	Development of Web/ Mobile application		1	3
(v)	Technical Support for existing CAS applications / FPS Automation		2	12
	Total	1	6	30
	Grand total			37

Corrected/revised position:

S. No.	For the development of Application/ Software Utilities	Consultant	Number of Project Manager	Number of Software Developers
(i)	National Portability & PDSN/ ONORC	1	1	6
(ii)	De-duplication & Analysis		1	4
(iii)	Management Information System (MIS) & Portals Monitoring		2	7
(iv)	Development of Web/ Mobile application		1	6
(v)	Technical Support for existing CAS applications / FPS Automation		2	12
	Total	1	7	35
	Grand total			43

Meeting of the Standing Finance Committee (SFC)
for the proposed extension of the scheme on

Integrated Management of Public Distribution System

by one more year, up to 31st March 2022



Department of Food & Public Distribution
Ministry of Consumer Affairs, Food & Public Distribution
Government of India

22nd October, 2020

Central Sector Scheme:

Integrated Management of Public Distribution System



Department of Food & Public Distribution
Ministry of Consumer Affairs, Food & Public Distribution
Government of India

Background:

1. Scheme was approved by the SFC in Nov' 2017 for implementation in all States/UTs, during 2018-19 and 2019-20 with a total outlay of Rs. 127.30 Crore, fully funded by GoI.
2. The validity of scheme had been increased once for 1 year i.e. FY 2020-21 by SFC in Nov' 2019.

Key Components:

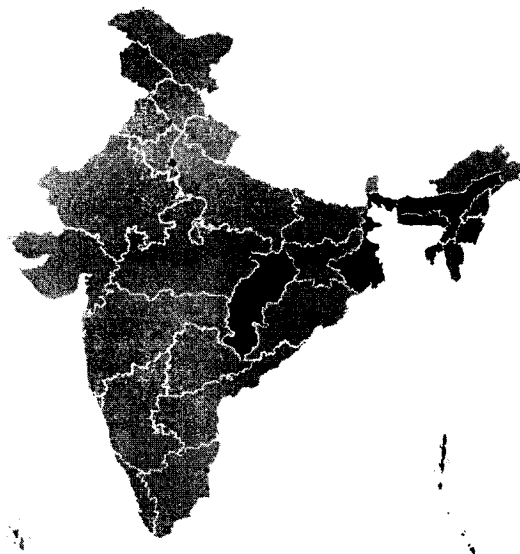
1. **Nation-wide portability of ration cards (One Nation One Ration Card plan).**
 - Enables migrant NFSA beneficiaries to access Public Distribution System (NFSA foodgrains) from any Fair Price Shop of choice in the country by using same/existing ration card and biometric authentication on ePoS device.
2. **Central Repository** of all NFSA ration cards/beneficiaries in the country.
 - Enables national level de-duplication of all NFSA beneficiaries and facilitates seamless inter-State portability transactions.
 - To facilitate continuous data analysis of portability operations
3. **Mobile/Web applications** for user-friendly One Nation One Ration Card (national portability) transactions.

Progress & Developments: Implementation of National Portability One Nation, One Ration Card



Department of Food & Public Distribution
Ministry of Consumer Affairs, Food & Public Distribution
Government of India

1. Initiated as inter-State pilot in 4 States w.e.f. August 2019
2. So far, 28 States/UTs are seamlessly integrated under single ONORC Cluster up to October 1, 2020.
3. Approx. 68.6 Cr. beneficiaries, (~85% NFSA population) may lift their foodgrains from any automated FPSs in these States/UTs.
4. >1.5 Crore monthly portability transactions (inter- & intra-State)
5. It is targeted to integrate remaining 8 States/UTs of – A&N Islands, Assam, Chandigarh, Chhattisgarh, Delhi, Meghalaya, Puducherry and West Bengal by March, 2021 depending upon technical readiness.



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Meeting of the Standing Finance Committee (SFC) on proposal for extension of IMPDS scheme by 1 more year, up to 31/03/2022

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Achievement

Now, an integral part of PM's Technology Driven System Reforms under AtmaNirbhar Bharat Abhiyan.

ONE NATION, ONE RATION CARD

A step towards self-reliant India

Empowering migrants to access PDS foodgrains from any FPS in the country.

#AtmaNirbharBharatAbhiyan



Selected for:

Prime Minister's Award for Excellence in Public Administration, 2020

Category: Innovation - General



One of its kind Citizen Centric initiative in the Country.



Game Changer in largest Food Security programme in the world.



Empowering Migrants with seamless Food Security, anywhere in the Country.



Implemented in short-span of time. Sanctioned in 2018-19 and implemented from August 2019.



Announced by Hon'ble Prime Minister in his address to the Nation on 30/06/2020.

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Meeting of the Standing Finance Committee (SFC) on proposal for extension of IMPDS scheme by 1 more year, up to 31/03/2022

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One Nation One Ration Card

Bottlenecks in remaining States/UTs

Department of Food & Public Distribution
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Sl.	State/UT	Aadhaar Seeding with Ration Cards	FPS Automation	Aadhaar Based Transactions (Sept'20)	Key Challenges
1	West Bengal	80%	100%	0%	Despite of having 100% FPS automation, the biometric authentication is negligible
2	Delhi	100%	0%	0%	Use of ePoS devices is suspended w.e.f. April 2018. Resumption of ePoS operations is awaited.
3	Chhattisgarh	98%	98%	2%	Replacement of ePoS devices is awaited. Present devices are not compatible for biometric authentication.
4	Assam	0%	0%	0%	Tender for engaging SI/vendor for installation of ePoS devices is awaiting financial concurrence of State Govt. Moreover, negligible Aadhaar generation and seeding in State.
5	A & N Islands	98%	96%	0%	Replacement of ePoS devices is under process.
6	Meghalaya	1%	0%	0%	Installation of ePoS devices is recently started in areas of State Capital. Moreover, negligible Aadhaar generation and seeding in State.
7	Chandigarh (DBT)	99%	NA	NA	SOP and guidelines have been issued. Requisite software is being developed by NIC HQ and testing of portability is under advanced stages.
8	Puducherry (DBT)	100%	NA	NA	

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Integrated Management of Public Distribution System

Other progress & developments

Department of Food & Public Distribution
Ministry of Consumer Affairs, Food & Public Distribution
Government of India

Dedicated Servers:

1. Dedicated IT (Data Centre) Infrastructure is **setup at NDC, Bhubaneswar** under the IM-PDS scheme.

Central Repository of Ration Cards:

1. Ration card data of ~73.13 Cr. beneficiaries (>90% NFSA population) is available in Central Repository.
2. **West Bengal** has not yet share their NFSA ration cards data.

National De-duplication:

1. National de-duplication exercise has been **started**.
2. Details of suspected duplicate cases is being **shared / made available to all concerned States/UTs** through the IM-PDS portal – for necessary field verification and cleansing.
3. During 2013-2018 a total of about **2.98 Crore** ineligible/duplicate ration cards were deleted by States/UTs. Presently, this has improved to about **4.39 Crore** up to 2020 (*provisional*).

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Meeting of the Standing Finance Committee (SFC) on proposal for extension of IMPDS scheme by 1 more year, up to 31/03/2022

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Road ahead under IM-PDS scheme

Future deliverables



Department of Food & Public Distribution
Ministry of Consumer Affairs, Food & Public Distribution
Government of India

1. Rollout of ONORC in remaining 8 States/UTs – Complete National Cluster for nation-wide portability.
 - So far, 28 States/UTs brought into the national cluster.
2. Institutionalize continuous awareness generation and wide scale (multi-modal) publicity of the plan.
3. Stabilisation of various IM-PDS data on the Central Portals
4. Creation of centralised monitoring tool for Supply Chain and ePoS transactions for ONORC operations
5. Mainstreaming of all NFSA ration card data through Central Repository .
6. Setting up and institutionalisation of Data Analytics tool for monitoring & analysis of ePoS transactions at the central level.
7. Institutionalise a Central Grievance Redressal Monitoring & Management mechanism for PDS Operations including ONORC.
8. Institutionalisation of mobile/web applications for One Nation One Ration Card.
9. Capacity building and handholding support to all States/UTs (SPMUs/DPMUs).

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Meeting of the Standing Finance Committee (SFC) on proposal for extension of IMPDS scheme by 1 more year, up to 31/03/2022

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Future deliverables

Other key activities for national portability



Department of Food & Public Distribution
Ministry of Consumer Affairs, Food & Public Distribution
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Since, main enablers of ONORC are the installation of electronic Point of Sale (ePoS) devices at the FPSs with biometric/Aadhaar authentication facilities and Aadhaar seeding of all beneficiaries with their ration cards.

1. To ensure full FPS automation i.e. completion of ePoS installation in all States/UTs
 - >90% of total 5.4 Lakh FPS done so far.
2. Completion of Aadhaar seeding with all ration cards/beneficiaries
 - >90% of 23.5 Cr. ration cards and 86% of >80 Cr. beneficiaries seeded so far.
3. Increase biometrically/Aadhaar authenticated PDS transactions under NFSA
 - >70% monthly biometric transactions at present.

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Meeting of the Standing Finance Committee (SFC) on proposal for extension of IMPDS scheme by 1 more year, up to 31/03/2022

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Scheme on Integrated Management of PDS Proposal for consideration of SFC



It is proposed to the Committee to consider & approve the **extension of IM-PDS scheme for one more year** i.e. up to **31st March 2022 (FY 2021-22)**, without escalation in the total cost of the scheme – Rs. 127.3 Cr.

- The proposal has already been reviewed and **recommended by the “Empowered Committee on schemes for PDS reforms”** in its 11th Meeting held on **28th August 2020**.
- **Sufficient funds** will be available as balance under the IMPDS scheme for meeting the requirements of State/UTs, NIC/NICSI during the year 2021-22, continuous functioning of SPMUs & DPMU (*to be released in two instalments of 50%-50% each*) and technical manpower in NIC & CPMU.

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Meeting of the Standing Finance Committee (SFC) on proposal for extension of IMPDS scheme by 1 more year, up to 31/03/2022

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Scheme on Integrated Management of PDS Financial Position



- Total outlay of the scheme – **Rs. 127.3 Crore**.
- So far, a total of **Rs. 50 Crore (38%)** have been released; about **Rs. 77.3 Cr. (61%)** are balance (as on date).

States/UTs:

- About **Rs. 26.2 Cr.** released to 30 of 31 **States/UTs** (which have submitted proposals)
- About **Rs. 62.4 Cr.** are available as on date
 - **Estimated balance** after meeting requirement of remaining 2020-21 – about **Rs. 46 Cr.**
 - **Estimated requirement of States/UTs during 2021-22** – **Rs. 40 Cr. (approx.)**

NIC/NICSI/CPMU:

- About **Rs. 23.8 Cr.** released so far, and about **Rs. 7.2 Cr.** are available as balance
 - Estimated requirement for **remaining period** of 2020-21 – about **Rs. 4 Cr.**
 - Estimated annual requirement **during 2021-22** – **Rs. 9 Cr. (approx.)**
 - Shortfalls may be met from the savings of approx. **Rs. 6 Cr.** from the States/UTs head; and **Rs. 3.2 Cr.** balance to be available under this head.

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Meeting of the Standing Finance Committee (SFC) on proposal for extension of IMPDS scheme by 1 more year, up to 31/03/2022

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